

Message Text

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ACTION EA-14

INFO OCT-01 EUR-25 NEA-10 ISO-00 IO-14 CIAE-00 DODE-00

PM-07 H-03 INR-10 L-03 NSAE-00 NSC-07 PA-04 RSC-01

PRS-01 SP-03 SS-20 USIA-15 DPW-01 AID-20 OMB-01 DRC-01

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R 200620Z APR 74

FM AMEMBASSY SAIGON

TO SECSTATE WASHDC 3903

INFO AMEMBASSY BUDAPEST

AMEMBASSY JAKARTA

AMEMBASSY TEHRAN

AMEMBASSY WARSAW

USDEL JEC PARIS

C O N F I D E N T I A L SAIGON 5153

E.O. 11652: GDS

TAGS\$: MARR, VS, ID

SUBJ: ICCS: INDODEL CURRENT VIEWS AND POLICIES

REF: SAIGON 4576

1. INDODEL OFFICER VISITED EMBOFFS APRIL 18 TO DISCUSS CURRENTNEAR STALEMATE IN ICCS. IN CONNECTION WITH HIS COMMENTS, HE NOTED AMB DHARSONO WILL BE RETURNING TO JAKARTA ABOUT APRIL 26, ACCOMPANIED BY THREE MEMBERS OF DELEGATION, FOR CONSULTATION AND PREPARATION OF GOI PAPER ON SOUTH VIETNAM AND ICCS FOR ASEAN MEETING IN JAKARTA. HE ALSO MADE REFERENCE TO THE NEED FOR RE-ASSESSMENT OF GOI COMMITMENT TO ICCS IN VIEW OF RECENT DEVELOPMENTS BOTH IN CONSULTATION SESSIONS BETWEEN HEADS OF DELEGATIONS AND OFFICIAL PLENARIES.

2. THERE ARE SEVERAL POINTS OF CONTENTION IN CURRENT INDODEL ASSESSMENT. ONE RELATES TO LONG-STANDING INDODEL VIEW THAT CONSULTATIONS PER SE SHOULD BE AUXILIARY TO PLENARY SESSION IN ICCS
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DECISION-MAKING. INDODEL FEELS THAT AGREEMENTS MADE IN CON-

SULATIONS AS DISTINCT FROM FORMAL PLENARY ARE NOT RECORDED AND THEREFORE NOT CONSIDERED BINDING, PARTICULARLY BY THE TWO COMMUNIST DELEGATIONS. RECENT INCIDENT HE CITED IN THIS RESPECT RELATES TO HANDLING REQUESTS FOR ICCS INVESTIGATIONS FROM BOTH SOUT VIETNAMESE PARTIES.

3. HE CITED THE HANDLING OF PRG COMPLAINT RELATIVE TO REPLACEMENT OF F5A BY F5E. COMMUNIST DELEGATIONS WISHED THIS ISSUE HIGHLIGHTED AND DISCUSSED SEPARATELY IN ICCS. INDODEL VIEW WAS THAT F5E QUESTION CANNOT BE DIVORCED FROM GVN COMPLAINTS ON 12 AIRFIELDS AND ON RED CHINESE SHIPMENTS OF AMMUNITION AND MILITARY EQUIPMENT INTO PRG-CONTROLLED PORT OF DONG HA. WHEN INDODEL ATTEMPTED TO COUPLE THESE REQUESTS, CONSULTATION SESSIONS DURING MARCH HAD PROVED INEFFECTIVE UP TO THE POINT WHERE COMMUNIST DELEGATIONS COMPROMISED AND ULTIMATELY AGREED THAT F5E ISSUE WOULD BE DISCUSSED IN 106TH SESSION (MARCH 29), DONG HA AND AIRFIELDS WOULD BE DISCUSSED IN 107TH SESSION (APRIL 8).

4. INDODEL ACCEPTED THIS COMPROMISE AND F5E'S WERE DISCUSSED IN 106TH SESSION, WHERE NO AGREEMENT WAS REACHED EXCEPT TO REFER ISSUE FOR FURTHER DISCUSSION TO POLITICAL COMMITTEE.

5. HOWEVER, PRIOR TO 107TH SESSION, IT BECAME OBVIOUS TO INDODEL THAT HUNGDEL WOULD NOT AGREE TO DISCUSSION DONG HA AND AIRFIELDS IN NEXT PLENARY. INDODEL CONSIDERED THEREFORE THAT HUNGDEL HAD BROKEN AGREEMENT REACHED EARLIER IN CONSULTATION MEETING. POINT ON WHICH INDODEL CHOSE TO MAKE A STAND WAS WORDING OF A RECORD OF PLENARY DECISION WHICH USED WORD QTE COULD UNQTE INSTEAD OF QTE WOULD UNQTE WITH REFERENCE TO DISPOSITION OF DONG HA/AIRFIELDS ISSUE. INDODEL OPTED SUPPORT QTE WOULD UNQTE PHRASE SINCE IT MORE CORRECTLY REFLECTED AGREEMENT.

6. INDODEL ALSO IS ATTEMPTING TO BREAK ICCS CHRONOLOGICAL HANDLING OF REQUESTS FOR INVESTIGATION WHENEVER IMPORTANCE OR HUMANITARIAN CONCERNS ARE INVOLVED. THUS INDODEL HAS COUPLED PRG REQUEST FOR INVESTIGATION LOC NINH BOMBING WITH GVN MULTIPLE REQUESTS ON TONG LE CHAN. COMMUNIST POLICY, PRIMARILY LED BY HUNGDEL SUPPORTED BY POLES, IS TO HANDLE THESE RATHER SENSITIVE AND CURRENT ISSUES STRICTLY IN CHRONOLOGICAL ORDER, WHICH WOULD MEAN THEY WOULD BE ADDED TO THE BOTTOM OF AN EVER GROWING LIST OF REQUESTS NOT ACTED
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UPON.

7. ACCORDING INDODEL OFFICER, CONSULTATION SESSIONS HAVE BEEN LENGTHLY, INTRICATE, AND NOT HELPFUL. PLENARY SESSION APRIL 17 ADJOURNED AFTER ABOUT A HOUR OF DEBATE SINCE NO AGREEMENT COULD BE REACHED ON AGENDA. OFFICER REPORTED THAT HIS AMBASSADOR AND DELEGATION BELIEVE THAT COMPLETE STALEMATE MAY DEVELOPE, SINCE THEY SEE NO VALUE IN FURTHER COMPROMISE ON ISSUES LIKE CHRONO-

LOGICAL ORDER, TONG LE CHAN-LOC NINH ISSUE, OR F5E-AIRFIELDS:
DONG HA.

8. COMMENT: INDODEL OFFICER DID NOT DIRECTLY MENTION
POSSIBILITY INDODEL MAY WITHDRAW FROM ICCS, BUT THERE CAN BE NO
DOUBT THAT OVER LAST FEW MONTHS INDODEL HAS BECOME VERY CON-
CERNED ABOUT UTILITY OF THEIR CONTINUED PARTICIPATION HERE BECAUSE
OF INTRANSIGENCE OF COMMUNIST SIDE. WHILE AT AN EARLIER TIME IN
ICCS HISTORY, INDODEL APPEARED WILLING TO SUPPORT AND PROPOSE
COMPROMISE, IT IS QUITE EVIDENT INDODEL NOW UNWILLING TO COMPROMISE
FOR EVEN SEMANTIC ISSUES WHERE PRINCIPAL IS INVOLVED.

9. IN SEPARATE CONVERSATION WITH HUNGDEL OFFICER, EMBOFF
LEARNED HUNGDEL ALSO USING WORD QTE STALEMATE UNQTE IN REGARD
BOTH TO STATE OF ICCS AFFAIRS AND TO GVN-QTE PRG UNQTE RELATION-
SHIP IN TPJMC CONTEXT. HUNGDEL OFFICER LAID MAJOR RESPONSIBILITY
ON INDODEL FOR UNWILLINGNESS TO COMPROMISE, BUT EMBOFF
POINTED OUT COMPROMISE BY DEFINITION REQUIRED GIVE BY BOTH SIDES ON
ANY QUESTION.
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